

# The ABLE Act: A Down Payment on Freedom

Miranda Kennedy, Co-Director, ABLE National Resource Center / National Disability Institute December 5, 2018 The Arc of New Jersey

#### Presenter

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(Managed by the National Disability Institute)



# Agenda

- National Disability Institute
- Introduction: Promise of ADA
- History of ABLE
- IV. ABLE National Resource Center IX. Mainstream
- V. ABLE Basics

- VI. Changes to ABLE in 2018
- VII. ABLE Advisors
- VIII. A Case Study
- Quiz

## I. National Disability Institute

#### Mission

The mission of National Disability Institute (NDI) is to drive social impact to build a better economic future for people with disabilities and their families through pioneering research, advocacy, policy development, public education, and innovative demonstration projects.

# II. The Promise of the Americans with Disabilities Act

"...the Nation's proper goals regarding individuals with disabilities are to assure equality of opportunity, full participation, independent living, and economic self-sufficiency for such individuals..."

### III. History of ABLE - What is ABLE?

The Stephen Beck, Jr. Achieving a Better Life Experience (ABLE) Act (PL 113-295) amends the federal tax code to add Section 529A in order to:

create a new option for <u>eligible people with disabilities</u> to save money in a <u>tax-exempt account</u> that may be used for <u>qualified disability expenses</u> while still keeping their <u>eligibility for federal public benefits.</u>

# ABLE: The Most Important Policy Change Since the ADA

- Recognition by Congress that families raising a child and working-age adults with disabilities have extra significant costs associated with living with a disability.
- 2. Decouples the dual-pronged test of eligibility for Social Security benefits that requires proof of severe disability and inability to work to be eligible to open an ABLE account.
- Excludes ABLE accounts from being counted as a resource for determining eligibility for means-tested federal benefits.
- Change to person-centered program plan development to incorporate financial goal setting, use of ABLE accounts and development of financial literacy.

### The ABLE National Resource Center

The ABLE National Resource Center (ANRC) is a collaborative whose supporters share the goal of accelerating the design and availability of ABLE accounts for the benefit of individuals with disabilities and their families. We bring together the investment, support and resources of the country's largest and most influential national disability organizations.

www.ablenrc.org

# IV. Resources and Supports Available at the ABLE National Resource Center

- Select a State ABLE Program / Comparison Map Tool
- Archived Webinars
- E-Newsletter: On the home page, click "Join Our Mailing List"
- Roadmap to ABLE
- ABLE Success Stories
- E-mail Inquiries: <a href="mailto:lnfo@ablenrc.org">lnfo@ablenrc.org</a>
- Call Center: (202) 683-6094

### Parent of ABLE Account Owner: Lauren Hughes









Lauren is her son's strongest advocate. It is her number one job. That is why she opened an ABLE account in February 2017 for Steven, who has Trisomy 9 Mosaic a rare chromosomal disorder. Funds in Steven's account will be used to save for his future and to replace the family's aging van with a wheelchair accessible one.

"As a parent, ABLE has given me peace of mind in knowing I can set my son up financially for his current and future needs, without risking benefits. Creating an ABLE account is not time consuming, and very easy to do from the comfort of your own home. You really have nothing to lose and everything to gain. Even small contributions over time can have a significant impact on quality of life!"—Lauren Hughes

### **ABLE Account Owner: Katy Oliver**





Katy is 28, works full time and is on the Medicaid Buy-In Program. She has cerebral-palsy and is using her ABLE account to save for disability related equipment and to build her dream HGTV quality accessible home.

"The process of getting an ABLE account is pretty painless. It seems counterintuitive to everything we have been told. I'm a living, breathing example that this does not count against you. I'm getting the same services as before. It doesn't count against you and, unlike a trust, it isn't expensive." – Katy Oliver

#### **ABLE Account Owner: Edward Mitchell**





Edward is 31 and ABLE-eligible due to a spinal cord injury from a hit and run car accident when he was 17 years old. He has an MBA and is working two part-time jobs. He's using his ABLE account to save up for vehicle modifications and to *finally* move out of his parents house and into his own accessible housing.

"ABLE has allowed me to start saving without penalizing or jeopardizing my benefits. My parents worry what will happen to me when they are no longer able to help or they have died. ABLE gives them some peace of mind about my future. Plus, unlike a special needs trust that must be controlled by a trustee or trustees, ABLE gives me - a person with a disability - control over my finances and increased independence." – Edward Mitchell

## Roadmap to Enrollment

- What is ABLE?
- 2. Who is Eligible?
- 3. What Can Funds Be Used For?
- 4. How Do I Manage My Account?
- 5. How Do I Enroll?



## Roadmap to Independence

- 1. Setting My Financial Goals
- 2. Building a Circle of Support
- Making Smart Financial Decisions
- 4. Monitoring My Account
- 5. Celebrating My Independence



### V. ABLE Basics

- There are eligibility requirements related to opening an ABLE account related to age at which the individual first experienced his/her disability and related to the severity of such disability.
- An eligible individual is not obligated to enroll in their state of residence.
- The "Designated beneficiary" is the account owner (although another person such as a parent, guardian, or person with power of attorney may be allowed signature authority over the account).
- Funds in the account may be used for "qualified disability related expenses".
- Assets in, and distributions for qualified disability related expenses, will be disregarded or given special treatment when determining eligibility for most federal means-tested benefits (including Social Security and Medicaid).
- Multiple individuals may contribute to an individual's ABLE account.
- There is a \$15,000 annual contribution limit (all contributors combined)\*.
- Enrollment is done online.

# Who is eligible to be an ABLE account beneficiary?

To be eligible, individuals must meet two requirements:

- 1) Age requirement: must be disabled before age 26; AND
- 2) Severity of disability:
  - Have been determined to meet the disability requirements for Supplemental Security
    Income (SSI) or Social Security disability benefits (Title XVI or Title II of the Social Security Act)
    and are receiving those benefits,

OR

 Submit a "disability certification" assuring that the individual holds documentation of a physician's diagnosis and signature, and confirming that the individual meets the functional disability criteria in the ABLE Act (related to the severity of disability described in Title XVI or Title II of the Social Security Act).

### What may funds from an ABLE account be used for?

- Distributions from an ABLE account may be made for "qualified disability expenses".
- "Qualified disability expenses" are expenses that relate to the designated beneficiary's blindness or disability and are for the benefit of that designated beneficiary in maintaining or improving his or her health, independence, or quality of life.
- The term "qualified disability expenses" should be broadly construed to permit the inclusion of basic living expenses and should <u>not</u> be limited to:
  - expenses for items for which there is a medical necessity, or
  - which provide no benefits to others in addition to the benefit to the eligible individual.

# Qualified disability expenses may include the following:

 Education, housing, transportation, employment training and support, assistive technology, personal support services, health, prevention & wellness, financial management and administrative services, legal fees, funeral and burial expenses and basic living expenses

 Distributions for non-qualified expenditures will be subject to tax consequences and may affect eligibility for federal means-tested benefits.

# How do ABLE account assets impact eligibility for federal benefits?

ABLE assets will be disregarded or receive favorable treatment when determining eligibility for *most* federal means-tested benefits:

- Supplemental Security Income(SSI): For SSI, only the first \$100,000 in ABLE account assets will be disregarded.
  - SSI payments (monthly cash benefit) will be suspended (not terminated) if the beneficiary's account balance exceeds \$100,000, but SSI benefits (eligibility) will not be terminated. Funds above \$100,000 will be treated as resources.

# Impact on Federal Benefits (cont.)

- Medicaid: ABLE assets are disregarded in determining Medicaid eligibility
  - Medicaid benefits are NOT suspended if the ABLE account balance exceeds
     \$100,000 (that is only applicable to the SSI cash benefit)
  - Medicaid Payback: Any assets remaining in the ABLE account when a beneficiary dies, subject to outstanding qualified disability expenses, can be used to reimburse a state for Medicaid payments made on behalf of the beneficiary after the creation of the ABLE account (the state would have to file a claim for those funds)

### Tax Treatment of ABLE Accounts

 Contributions to an ABLE account are made with post-tax dollars.

ABLE account earnings grow tax-free and are tax-exempt

- Some states have deductions for contributions to ABLE accounts by in-state residents:
  - Iowa, Maryland, Michigan, Missouri, Montana, Nebraska, Ohio, Oregon, Pennsylvania, South Carolina, Virginia, Wisconsin (out-of-state), Utah (credit), and others

# - 40 states (plus DC) and counting!

#### What We're About

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#### Which state has the best program for you?

No matter which state you call home, you can open your ABLE account in any state with an active ABLE program.

#### SELECT A STATE TO BEGIN →

(Blue indicates active programs.)

You can also use our **TOOL THAT COMPARES STATE PROGRAMS**.

# VI. Changes to ABLE in 2018



### **Increased Contribution Limit**

 The annual contribution limit is periodically adjusted for inflation. As a result, for the 2018 tax year, the annual contribution is set at \$15,000 (previously \$14,000).

 The \$15,000 annual contribution limit accounts for ALL contributors combined in any given tax year.\*

# 529 College Savings Account Rollover Provision

- Previously known as the "ABLE Financial Planning Act"
- This provision was passed as part of the "Tax Cuts and Jobs Act of 2017"

# 529 College Savings Account Rollover Provision (Continued)

- Allows funds in a 529 College Savings account to be rolled over into a 529A account (ABLE Account).
- The ABLE account beneficiary (to receive the funds) must be either:
  - the beneficiary of the 529 College Savings account, or
  - o A "family member" of the beneficiary of the 529 College Savings account
- The funds rolled over from the 529 college savings account to an ABLE account are subject to the annual contribution limit and thus capped at \$15,000 for any given tax year (provided that no other contributions into the account have been made during that tax year)
- This provision will expire on Jan. 1, 2026\*
  - This should not act as a deterrent, we have every reason to believe that this will be exceeded when needed.



### Saver's Credit

- Formal name is the Retirement Savings Contributions Credit
- Purpose: This tax credit acts as an incentive for low and moderate income tax payers to make contributions to retirement accounts (an IRA, 401k, 403b) by allowing them a tax credit (which can be deducted from the taxes they owe).
- The new tax law extends this credit to those ABLE account owners who
  contribute to their own ABLE account and who meet the other criteria
  related to being eligible for the Saver's credit.

## Saver's Credit (Continued)

- To claim the credit you must meet eligibility requirements:
  - Age 18 or older;
  - Not a full-time student; and
  - Not claimed as a dependent on another person's return.
  - For a single-filer/head-of-household, the adjusted gross income limit to qualify for the Savers' Credit in 2018 is \$31,500 and \$63,000 for married couples filing jointly.
- It is a nonrefundable credit which means you must owe taxes to use the credit and the maximum value would reduce the taxes you owe down to zero.

## Saver's Credit (Continued)

- The maximum credit you can receive is \$2,000 (\$4,000 if filing jointly).
- The percent of your contribution you are allowed to take is reduced as your adjusted gross income (AGI) increases.
- This provision will expire on Jan. 1, 2026
  - This should not act as a deterrent, we have every reason to believe that this will be exceeded when needed.

2018 Saver's Credit			
Credit Rate	Married Filing	Head of	All Other
	Jointly	Household	Filers*
50% of your contribution	AGI not more than \$38,000	AGI not more than \$28,500	AGI not more than \$19,000
20% of your contribution	\$38,001 -	\$28,501 -	\$19,001 -
	\$41,000	\$30,750	\$20,500
10% of your contribution	\$41,001 -	\$30,751 -	\$20,501 -
	\$63,000	\$47,250	\$31,500
0% of your contribution	more than	more than	more than
	\$63,000	\$47,250	\$31,500

# Additional Contributions Above \$15,000

- Previously known as the "ABLE to Work Act"
- This provision was passed as part of the "Tax Cuts and Jobs Act of 2017"
- This provision allows ABLE account beneficiaries who work, and earn income, to contribute above the \$15,000 annual contribution limit.
- By how much?
  - The lesser of their gross income for that taxable year, or the amount equal to the federal poverty line (for the contiguous 48 states) for a one-person household (as determined for the calendar year preceding the calendar year in which the contributions are made). 2018 FPL: \$12,060\*.

# Additional Contributions Above \$15,000 (Continued)

- The contributions above the \$15,000 annual contribution limit would be limited to contributions made specifically by the account beneficiary into their ABLE account\*.
- The additional contribution would only be allowed if the beneficiary is not participating whatsoever in his/her employer-based retirement fund\*.
- Earnings by the beneficiary, as a result of employment, that are contributed into their ABLE account, will still be counted in terms of Substantial Gainful Activity(SGA) or earned income, and thus taken into consideration when determining eligibly for certain public benefits (as earned income, not as an asset).

# Additional Contributions Above \$15,000 (Continued)

- Questions remain about aspects of the provision relating to these increased contributions and may require guidance from the U.S. Department of the Treasury.
  - Ex: Definition of "work/employment"
- This provision expire on Jan. 1<sup>st</sup>, 2026
  - This should not act as a deterrent, we have every reason to believe that this will be exceeded when needed.

### Resource

You can find a short summary of these changes on the ABLE National Resource Center website at:

http://www.ablenrc.org/news/big-changes-horizon-able-2018

### VII. ABLE Advisors



- Two Types of ABLE Account Owners
  - Parents of children with disabilities
  - Working-age adults with disabilities
- 2018 and 2019 ABLE Advisors





#### **Rachel Mast**

**ABLE Account Owner** 

Olathe, KS

Kansas ABLE Program

Rachel Mast is saving for college and her dream of owning a pink house.

### Rachel Mast

- Rachel Mast is 19-years-old and graduated from Olathe South High School in May 2018. A savvy saver, she
  deposited all her birthday money into her Kansas ABLE account and asked her friends and family to
  contribute to it for her graduation this year.
- This fall Rachel was a student at the Johnson County Community College Clear program. She will be attending the Missouri State University Bear POWER program, a two-year inclusive college program for individuals with intellectual disabilities, beginning in January 2019.
- Rachel, who has Down syndrome, plans to use her savings to help pay for college and the pink house she
  dreams of living in one day.
- Rachel played a pivotal role in getting ABLE passed in Congress, traveling to Washington, D.C. to speak
  with her congressmen and senators. She testified before the Kansas Legislature about the importance of
  ABLE, which led to her being the first person in Kansas to open an ABLE account.



#### **Larry Angeli**

Parent of ABLE Account Owner Farmington Hills, MI MiABLE program Larry Angeli is saving for his son's future living arrangements so that he can be as independent as possible.

# Larry Angeli

- Larry, is the father of 21-year-old country music aficionado, world traveler and ABLE Account owner, Anthony.
- As soon as Anthony was born, his family started to save for his future by putting money into his 529 college savings account. This was prior to Anthony's disability diagnosis, as a young child, of Autism and pervasive developmental disorder not otherwise specified (PDD-NOS). While they still want to invest in Anthony's future, they are now unsure if college will be a part of that future.
- With this in mind, and trying to be prudent about Anthony's current and future needs, Larry's focus this year
  has been on rolling over the funds from his 529 college savings into his 529a ABLE account. It is of vital
  importance to Larry that he executes this properly so as not to put Anthony's benefits into jeopardy.
- Larry encourages other parents to be aware of the following if/when you do a rollover from a 529 college savings account to a 529a ABLE account:
  - Be sure that it is stipulated on the form as the "request reason" that this is a "qualified" distribution.
  - Be sure that the payment is being made to the ABLE account as a "Rollover" payment (i.e. you are not using the funds to pay college expenses) and you are simply rolling these funds over to another qualified plan.
  - o Include the full information about where the money is going both the company and the state plan names (e.g., In Larry and Anthony's case this would be Michigan's MiABLE program).



#### **Regina Bradley**

Parent of ABLE Account Owner Buffalo, MO Missouri's MO ABLE Program Regina Bradley is saving so that both of her children will be able to live a comfortable life. She hopes that the funds in their ABLE accounts with provide them with opportunities to travel, learn and take part in extracurricular activities as they grow older.

# Regina Bradley

- Regina and the Bradley Family opened their first Missouri ABLE account for their son Ayden's sixth birthday
  and have encouraged family and friends to contribute to the account instead of giving gifts.
- As a retired military family, the Bradley's are also a blended family. They have two adult biological daughters and a pair of six-year-olds who were adopted from the Ukraine in 2012.
- Both of their adopted children, Abby and Ayden, have Down syndrome. Abby has an ABLE Account just like her brother. Regina and her husband knew they wanted to adopt children with disabilities because other members of their family also have disabilities, including Regina's aunt and brother. Regina dedicates her life to advocating, not only for her children, but for all children with disabilities.
- The Bradleys are saving so that their children will be able to live a comfortable life. She hopes that the funds in their ABLE accounts with provide them with opportunities to travel, learn and take part in extracurricular activities as they grow older.

# IX. A Case Study

The Case of Wanda



## XI. Quiz: Test Your Knowledge

#### "I Know ABLE"

- If I have a Special Needs Trust, there is no reason for me to open an ABLE account. True or False?
- If I am over 26 years of age with a disability, I am not eligible to open an ABLE account. True or False?
- 3. If I wanted to use funds to go on vacation, that is not a qualified disability expense. True or False?
- 4. There are little differences between state ABLE programs. True or False?

## Quiz: Test Your Knowledge (continued)

- 5. I must decide to use my ABLE account for either short term qualified disability expenses or long term goals. I can't use funds in my account for both. True or False?
- 6. Less than 1% of ABLE-eligible individuals and families have opened an account. True or False?
- 7. More parents of minor age children than working-age adults with disabilities have opened ABLE accounts. True or False?

## Quiz: Test Your Knowledge (continued)

- 8. BONUS QUESTION What reasons have ABLE-eligible individuals and families explained for not opening an ABLE account?
  - a) "I don't want to lose benefits."
  - b) "I am confused by the savings and investment choices."
  - c) "I don't like the Medicaid payback that will take all the money, when I die."
  - d) "I want to open an account at my bank, rather than online."
  - e) All of the above.

## Quiz: Test Your Knowledge (continued)

- FINAL JEOPARDY ANSWER The first state to open ABLE accounts is also the state with the most accounts.
  - What is...?

## **ABLE Fact Sheet and Road Map**





#### What is ABLE?

#### What is an ABLE account?

Achieving a Better Life Experience (ABLE) accounts are taxadvantaged savings accounts for qualified individuals with disabilities and their families. The beneficiary of the ABLE account is the account owner. The account beneficiary, family, friends or the account owner's Special Needs Trust (SNT) may contribute funds into an individual's ABLE account. For example, a person with a disability who receives Supplemental Security Income (SSI) may save up to \$100,000 and retain eligibility for SSI. A person who receives Medicaid may save any amount within an ABLE account and may retain eligibility for Medicaid. An ABLE account owner may also save for their retirement within an ABLE account.

#### Why the need for an ABLE account?

Millions of individuals with disabilities and their families depend on a wide variety of public benefits for income, health care and food and housing assistance. Eligibility for public benefits like SSI, Supplemental Nutrition Assistance Program (SNAP) and Medicaid require meeting a means or resource test that limits eligibility by requiring individuals to report more than \$2,000 in cash savings, retirement funds and other items of significant value. ABLE savings accounts allow eligible individuals and their families to save money without largely affecting their eligibility for SSI, Medicaid and other public benefits.

#### What is the ABLE NRC?

#### The ABLE National Resource Center (ABLENRC.org) is a

collaborative that brings together the investment, support and resources of some of the country's largest and most influential national disability organizations in an effort to accelerate the design and availability of ABLE accounts to meet the needs of individuals with disabilities and their families.

Managed by National Disability Institute (NDI), the Center's goal is to provide consistent, reliable information concerning the benefits of an ABLE account. In addition, the Center aims to educate individuals with disabilities and their families, state government and legislatures and financial service companies, including financial planners and attorneys who focus on trust and estate planning, about ABLE's potential impact on an individual's quality of life experience.

#### What do we provide?

- Educational materials, including free online webinars
- · Training and technical assistance activities
- Analysis of ABLE-related public policy and legislation
   Research on ABLE account use and operation of state established ABLE savings programs
- Side-by-side comparisons of different state programs
- Nationwide dissemination networks



#### Roadmap to ABLE

#ABLEtoSave



For more information on the ABLE Act and ABLE accounts, visit www.ablenrc.org. Managed by National Disability Institute.

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### Thank You!

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